

Message Text

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ACTION SNM-05

INFO OCT-01 NEA-10 ISO-00 AID-05 AGRE-00 DODE-00 HEW-04
L-03 DEAE-00 CIAE-00 INR-07 IO-13 JUSE-00 NSAE-00
CTME-00 TRSE-00 USIA-06 NSC-05 OES-07 OMB-01 /067 W
-----013800 270319Z /72
R 260610Z DEC 77
FM AMEMBASSY ISLAMABAD
TO SECSTATE WASHDC 5176

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E.O. 11652: N/A
TAGS: SNAR, PK
SUBJECT: FY 79 INTERNATIONAL NARCOTICS CONTROL CONGRESSIONAL
PRESENTATION

REF: (A) STATE 300710, (B) ISLAMABAD 12120

1. WE HAVE REDONE PARAS 14-16 IN REF B TO MEET SUGGESTIONS AND REQUEST FOR ADDITIONAL INFO IN PARAS 1 THROUGH 4 OF REF A.
2. NARCOTICS CONTROL/SWABI AREA DEVELOPMENT - 391-0429 (OLD PARA 14)

(A) GOAL - TO CONTROL POPPY CULTIVATION IN SWABI AREA BY PROVIDING ECONOMIC ALTERNATIVES TO POPPIES.

(B) OBJECTIVES - FINISH BASELINE DATA SURVEY BY JANUARY 1978.
-- DRAW UP METHODS FOR PROVIDING ECONOMIC ALTERNATIVES WITH COOPERATION OF GOP AND POSSIBLY OTHER CONSORTIUM COUNTRIES BY THE END OF FY 78 OR EARLY FY 79.
-- IMPLEMENT PLAN BY JULY 1979.

(C) PROGRESS - THE SWABI SURVEY IS ALMOST COMPLETED AND RESULTS WILL BE AVAILABLE BY JANUARY 1978.

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(D) PROBLEMS AND CONSTRAINTS - THE PROJECT IS STILL IN THE CONCEPTUALIZATION STAGE. THE STAFFING AND PROJECT MANAGEMENT WILL BE DETERMINED ONCE THE PROJECT IS BETTER DEFINED.

(E) EXPECTED ACCOMPLISHMENTS DURING COMING YEAR -
-- ESTABLISHMENT OF A SOCIO ECONOMIC BASELINE POSSIBLY

LEADING TO IMPLEMENTATION OF AN AREA DEVELOPMENT PROGRAM.

-- EVALUATING DATA AND DECIDING ON PROMISING METHODS FOR
INTRODUCING ECONOMIC ALTERNATIVES TO POPPY CULTIVATION.

(F) OTHER DONORS - DISCUSSIONS WILL BE HELD WITH POTENTIAL UN
AND THIRD COUNTRY DONORS TO ASCERTAIN WHAT ROLE THEY MIGHT PLAY.

(G) GOP CONTRIBUTION - NONE DURING FY 78. FUTURE
CONTRIBUTIONS WILL DEPEND ON THE FINAL SHAPE OF THE FOLLOW ON
PLAN.

(H) FUNDING - THE FUNDING CHARTS USED LAST YEAR WERE BASED ON
A HYPOTHETICAL INTEGRATED RURAL DEVELOPMENT PLAN. THE ONLY
FUNDING POSSIBLY NEEDED IN FY 78 WOULD BE FOR AN OUTSIDE
CONSULTANT TO DRAW UP THE PLAN. WE ESTIMATE THIS WOULD REQUIRE
ABOUT 50,000 DOLLARS. THE BREAKDOWN FOR FURTHER FUNDING IS AS
FOLLOWS:

I. PERSONNEL \$420,000
CONTRACT(2) (120,000) RURAL DEVELOPMENT SPECIALISTS
CONTRACT (\$300,000) SUPPORT PERSONNEL
II. COMMODITIES \$700,000 AGRICULTURAL INPUTS, E.G., SEED,
TRACTORS, ETC.
III. OTHER \$880,000 SUPPORT COSTS, E.G., OVERHEAD,
FARMER INCENTIVES, TRAVEL, ETC.

THIS FUNDING IS MEANT TO BE ILLUSTRATIVE AND WILL CHANGE
DEPENDING ON THE FINAL PLAN.
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3. NARCOTICS CONTROL (ENFORCEMENT) - 391-0396 (OLD PARA 15)

(A) GOALS - TO DEVELOP AN EFFECTIVE NARCOTICS ENFORCEMENT
AGENCY WITHIN THE GOP.

(B) OBJECTIVES - TO CREATE A NETWORK OF FIELD INVESTIGATIVE
UNITS (FIU) WITH SUFFICIENT RESOURCES TO PURSUE NARCOTICS CONTROL
ACTIVITIES IN KEY PRODUCTION AND TRAFFICKING AREAS BY FY 77; TO
CARRY OUT RECOMMENDATIONS OF THE JOINT ASSESSMENT BY FY 79.

(C) PROGRESS - IN SPITE OF PROBLEMS IN STAFFING AND TRAINING
THE FIU'S, WHICH HAVE REQUIRED MODIFICATIONS IN THE ORIGINAL
SCHEME, 26 FIU'S HAVE BEEN ESTABLISHED. THIRTEEN ARE UNDER THE
DIRECT CONTROL OF THE PNCB AND TEN ARE INTERAGENCY FIU'S
COORDINATED BY THE PNCB AND STAFFED BY VARIOUS AGENCIES SUCH AS
CUSTOMS, PROVINCIAL EXCISE AND COAST GUARD.

-- THE JOINT ASSESSMENT WAS COMPLETED WHICH RECOMMENDED,
INTER ALIA, THE CREATION OF TRAINING FACILITIES WITHIN THE PNCB
AND THE ESTABLISHMENT OF AN ADEQUATE INTELLIGENCE CAPABILITY.
DEA HAS ARRANGED FOR TRAINING MATERIALS TO BE USED IN AN
IN-COUNTRY JOINT DEA-PNCB TRAINING COURSE WHICH WILL TRAIN 20 OR

MORE OFFICERS EACH QUARTER. A DEA INTELLIGENCE SPECIALIST VISITED PAKISTAN EARLIER THIS YEAR TO HELP DESIGN A BASIC INTELLIGENCE FORM FOR USE BY THE PNCB IN ITS ENFORCEMENT EFFORTS.

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INFO OCT-01 NEA-10 ISO-00 AID-05 AGRE-00 DODE-00 HEW-04
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-- THE ORIGINAL PROAG PROVIDED FOR 96 VEHICLES AND 238 RADIOS TO BE TRANSFERRED TO THE PNCB FOR ITS USE IN SETTING UP AND OPERATING THE FIU'S. SEVENTY-FOUR OF THE RADIOS AND 17 VEHICLES WERE DETERMINED TO BE INAPPROPRIATE FOR PNCB AND THEIR DISPOSITION IS COVERED IN THE RECOMMENDATION OF THE JOINT ASSESSMENT.

A DRAFT PROJECT AGREEMENT COVERING THE SALE OF THE EXCESS VEHICLES AND THE EXCHANGE OF THE COMMUNICATIONS EQUIPMENT HAS BEEN COMPLETED. THE PNCB MUST HIRE FIVE RADIO TECHNICIANS AND LEASE TELEX FACILITIES BETWEEN CAPITOL CITIES AS PRECONDITIONS TO THE IMPLEMENTATION OF THE AGREEMENT. BUDGETARY CONSTRAINTS HAVE PREVENTED THE PNCB FROM FULFILLING THESE PRECONDITIONS BUT THE PNCB HAS SAID IT WILL HAVE THE NECESSARY FUNDING IN FY 78.

(D) PROBLEMS AND CONSTRAINTS - THE BUREAUCRATIC AND FISCAL DIFFICULTIES OF THE GOP MAKE IT UNREALISTIC TO EXPECT MUCH EARLY QUANTIFIABLE PROGRESS. THE COOPERATION BETWEEN DEA AND THE PNCB CONTINUES TO PRODUCE QUALITATIVE IMPROVEMENT IN PNCB METHODS AND PROCEDURES. AS IT IS PRESENTLY CONSTITUTED, WE BELIEVE THE PNCB IS INCAPABLE OF ABSORBING ADDITIONAL INPUT FROM US. UNTIL THE PNCB RECEIVES A NARCOTICS CONTROL MANDATE WITH SUPPORT FROM THE HIGHEST LEVELS OF THE GOP, PROGRESS WILL CONTINUE TO BE SLOW.

(E) EXPECTED ACCOMPLISHMENTS DURING COMING YEAR -
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-- THE PROAG FOR DISPOSITION OF THE CARS AND RADIOS SHOULD BE SIGNED DURING THE FIRST QUARTER OF NEXT CALENDAR YEAR, POSSIBLY IN MARCH OR APRIL.

-- THE CARS WILL BE REPLACED EARLY IN THE PROJECT AND THE RADIO SYSTEM WILL TAKE ABOUT TWO YEARS TO BECOME OPERATIONAL.

-- PNCB SHOULD BE USING THE FORMS DESIGNED BY DEA.

-- DEA TRAINING COURSES ARE DETAILED BELOW:

FY 77:

JOINT CUSTOMS/DEA BASIC NARCOTICS ENFORCEMENT

- 29 OFFICERS

ISLAMABAD BASIC INSTRUCTOR DEVELOPMENT COURSE

- 33 OFFICERS

FY 78:

ADVANCED INTERNATIONAL SCHOOL; INSTRUCTORS

- 2 OFFICERS

ADVANCED INTERNATIONAL SCHOOL; ENFORCEMENT

- 2 OFFICERS

BASIC NARCOTICS ENFORCEMENT COURSE (4 TIMES PER YEAR) FOR

CUSTOMS, PIA SECURITY AND AIRPORT SECURITY FORCE - 20

OFFICERS PER COURSE

FY 79:

INTELLIGENCE GATHERING COURSE - 1 OFFICER

FORENSIC SCIENCES COURSE - 2 OFFICERS

EXECUTIVE OBSERVATION PROGRAM - 1 OFFICER

ADVANCED ENFORCEMENT SCHOOL - 2 OFFICERS

INSTRUCTOR DEVELOPMENT COURSE - 2 OFFICERS

IN-COUNTRY DEA/CUSTOMS SCHOOL - 1 OFFICER

JOINT PNCB/DEA IN-COUNTRY TEAMS

(F) GOP CONTRIBUTION - THE BUDGETARY ALLOCATION FOR THE PNCB HAS INCREASED FROM ABOUT \$5 MILLION IN PFY 76 TO \$7 MILLION IN PFY 77. WE ESTIMATE THE PFY 78 FIGURE AT BETWEEN \$10-11 MILLION. ABOUT HALF OF THIS FUNDING IS FOR THE FIU'S WITH THE REMAINDER
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SPLIT BETWEEN PNCB HEADQUARTERS, REGIONAL OFFICES AND THE GOP'S CONTRIBUTION TO UNFDAC'S BUNEER DEVELOPMENT PROGRAM. ALTHOUGH PNCB'S ENFORCEMENT BUDGET IS INCREASING, THERE HAS BEEN LITTLE OR NO SUPPORT FOR THE INTELLIGENCE, PLANNING AND REHABILITATION DIVISIONS.

(G) FUNDING - BREAKDOWN OF EXPENDITURES REMAINS THE SAME AS IN ISLAMABAD 8768. WE DO NOT BELIEVE FUNDING OTHER THAN TRAINING FUNDS WILL BE NEEDED IN FY 79.

FYI -- THERE ARE NO PLANS TO INVOLVE THE PNCB IN LARGE SCALE

CROP CONTROL MEASURES, ALTHOUGH IT MAY BECOME INVOLVED WITH PROVINCIAL GOVERNMENTS IN OPIUM LICENSING CONTROL OPERATIONS. FYI -- THE TRAINING EQUIPMENT FOR PAKISTAN WILL COME OUT OF INC FUNDS BUDGETED BY DEA/TRI FOR THAT PURPOSE.

4. NARCOTICS CONTROL/INCOME SUBSTITUTION - 391-0439 (OLD PARA 16)

(A) GOAL - TO REDUCE POPPY CULTIVATION VIA INTRODUCTION OF TOBACCO INTO POPPY GROWING AREAS.
FYI -- EMBASSY INTENDS THIS PROJECT TO BE OF ONE YEAR DURATION. FUTURE ACTIVITIES WOULD DEPEND ON MANPOWER AVAILABILITY AT POST AND WOULD PROBABLY BE SUBSUMED IN AN EXPANDED SWABI-TYPE PROJECT.

(B) OBJECTIVES - ALL OBJECTIVES TO BE ACCOMPLISHED DURING FY 78 OR EARLY FY 79.

--TO PROVIDE FARMERS WITH SUFFICIENT AGRICULTURAL INPUTS TO ENCOURAGE THEM TO GROW TOBACCO RATHER THAN POPPIES.

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-- TO TEST EFFECTIVENESS OF AN
U-POPPY AGREEMENTS BETWEEN
TOBACCO COMPANY AND FARMER

(C) PROGRESS - DRAFT PROJECT AGREEMENT HAS BEEN SUBMITTED TO THE GOP.

(D) PROBLEMS AND CONSTRAINTS & ACCOMPLISHMENTS EXPECTED - THE DRAFT PROAG HAS BEEN DELAYED DUE TO BUREAUCRATIC CONSTRAINTS WITHIN THE GOP. WE ARE WORKING THESE OUT AND HOPE TO IMPLEMENT

THE PROAG DURING THE FALL 1978 POPPY SEASON.

(E) COOPERATING COUNTRY CONTRIBUTION - THE PROGRAM WILL BE RUN JOINTLY BY THE EMBASSY, THE PNCB AND THE PAKISTAN TOBACCO COTPANY. THE NON-US CONTRIBUTION WILL BE IN THE FORM OF FIELD PERSONNEL MONITORING THE PROGRESS OF AYE PROJECT. ESTIMATED COSTS FOR SALARIES AND EXPENSES ARE ABOUT US \$10,000.
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Message Attributes

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